



"INDEPENDENCE OF CENTRAL BANKS: MYTH OR REALITY" Experiences of Sub-regional Central Banks and Monetary Communities: A case of SADC

Presentation to the Symposium of the Association of African Central Banks 13 August 2015 Malabo, Equatorial Guinea By Mr. Ebson Uanguta Deputy Governor Bank of Namibia

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What is Central Bank Operational Independence?

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Ability of CB to pursue objectives without interference/pressure from third parties Political independence: CB cannot take instructions from Government/state body or any institution

Technical independence: CB must have competent professionals and tools

Financial independence: separate budget and secure capital base Competent court of law to settle disputes between CB and Government

Why is Operational Independence of CB important?

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It insulates monetary policy from undue political pressure.

Eliminates effects of "fiscal dominance" (i.e. the extent to which fiscal deficits condition the growth of the money supply) by government.

Countries with independent Central Banks show a better record of containing inflation.

Operational independence enhances the reputation and credibility of Central Banks in general, and monetary policy execution in particular.

Central Bank operational independence is critical for the success of stability-oriented monetary policy frameworks.

SADC Experience – Operational independence

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- Generally, the Constitution of a country can unambiguously provide for the independence of a Central Bank.
- Within SADC, only South Africa's Constitution provides for CB independence.
- Namibia, Mauritius and Seychelles have provisions protecting the independence of Central Banks enshrined in Central Bank Acts.
- All other SADC Central Banks have no provisions safeguarding CB operational independence in all their laws.

SADC Experience – Financial independence



- SADC Central Banks allocates a certain percentage of the surplus profits to the General Reserve to build up the capital base.
- All Central Banks transfer a bulk of the surplus profits to the government/state, with the highest percentage paid by South Africa at 90 percent.
- In the cases of Lesotho, Swaziland and Zambia the law provides that CB redeem all government securities from the surplus profit before transferring the residue to government.
- In the case of Lesotho, Namibia, and Swaziland the legislation provides that they may transfer amounts deemed necessary by the Board to other reserve accounts.

Appointment & terms of office of Governors and Deputy Governors



- Except for Mauritius where the Governors are appointed by the Prime Minister, Governors in the rest of SADC are appointed by the Head of State (King or President).
- Generally, Heads of State consults with the Public Service Bodies (i.e. Commissions) and receive recommendations from the Ministers of Finance and or the Board in this process.
- In most countries, the term of office is five years, while others have not specified the tenure of office of the Governors.
- SADC Model Act limits the tenure to 10 years.

Appointment & terms of office of Board Members



- In most SADC countries, Board Members are appointed by the Ministers of Finance.
- In a few countries, Directors in the Boards are appointed by the President in consultation with the Ministers of Finance and or the Public Service Commissions.
- The term of office in most SADC economies is 3 years, renewable.
- Most SADC Central Banks requires Directors to be persons of recognised standing and experience in business, professional or academic matters.
- In 6 of the SADC countries, the PS of the Ministry of Finance/Treasury is a member of the Central Banks Board of Directors.

The Namibian experience



- The Bank of Namibia enjoys operational independence as it pursues its mandate without political interference.
- In executing its mandate, Bank of Namibia does not seek or take instructions from any government/state body or other institution/body.
- In Namibia, the Central Bank is well staffed with professionals and has the tools to fulfill its objectives.
- The Bank of Namibia can lend to government up to 25 percent of government average Annual revenue for the last 3 years.
- In Namibia, the central bank cannot be coerced to extend permanent financial assistance to the government or to private agents.

The Namibian experience – Appointment of top office bearers for the Bank of Namibia



- The Governor and Deputy Governor are appointed by the President on the recommendation of the Public Service Commission after consultation with the Minister of Finance.
- The Governor and Deputy Governor is appointed from among persons who have the necessary qualification and professional experience for those offices.
- Governor and Deputy Governor may be dismissed for misconduct or inability to discharge duties.
- The Governor and Deputy Governor are appointed for 5 years and are eligible for re-appointment.

The Namibian experience – Appointment of Board Members for the Bank of Namibia



The Directors are appointed as follows:

One member from Public Service – Appointed by the President

Four members appointed by President in consultation with Minister of Finance

Governor, Deputy Governor, PS Ministry of Finance: members of Board by virtue of positions

 Board Members serve for 5 years subject to reappointment and disqualification.
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Conclusion



- Operational independence of Central Banks is very important for proper execution of the mandates of Central Banks and for sustained economic growth and development.
- All SADC Central Banks have a fair degree of operational independence.
- All SADC Central Banks enjoys financial independence.
- The extension of central banks' mandate to include financial stability posses a challenge for their operational independence.
- This calls for effective collaboration on the financial stability role of Central Banks with the government.
- To enhance operational independence in SADC Central Banks should implement the following recommendations;
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Recommendations to enhance CB Independence



- It is recommended that all national Constitutions in SADC and Central Bank Acts clearly provide for the operational independence of their Central Banks.
- An adequate percentage of surplus profits should be transferred to the General Reserve account or other reserves where necessary in order to build up the capital base of SADC Central Banks.
- It is recommended that all SADC Central Banks' legislation should provide for the instance of Central Banks making losses.
- It recommended that Board members be appointed on the basis of their qualifications and experience, not their affiliations and Board members should be appointed on a staggered term basis.
- It is recommended that appointees for Governor and DGs positions be experienced in economics, banking or finance.
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Thank you very much! Merci beaucoup! Muito obrigado! Muchas gracias!